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40	1		4
41	2	SCOPE OF THE CONTENT-ORIENTED GUIDELINES	4
42	2.1	Cross-domain Concepts	6
43	2.2	Statistical Subject-Matter Domains	6
44	2.3	Metadata Common Vocabulary	6
45	3	DEPENDENCIES ON THE USE OF SDMX TECHNICAL STANDARDS	7
46	4	REFERENCES	8
47			



48 **1 INTRODUCTION**

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The Statistical Data and Metadata Exchange (SDMX) Initiative (http://www.sdmx.org) 49 50 sets technical standards and content oriented guidelines to facilitate the exchange of statistical data and metadata using modern information technology, with an emphasis 51 52 on aggregated data. Version 1.0 specification of the technical standards has been 53 approved by the International Organization for Standardization (ISO) as Technical Specification; ISO/TS 17369: 2005 SDMX. The Version 2.0 specification (November 54 2005) broadens the framework to support wider coverage of metadata exchange as 55 56 well as a more fully articulated architecture for data and metadata exchange. Steps will also be taken to bring this work forward within the context of ISO, assuring that SDMX 57 58 technical standards build on other recognized standards and providing the basis for 59 interoperability with them.

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61 Unlike the technical specifications in version 1.0 and 2.0, the development of the 62 SDMX content-oriented guidelines outlined below in this document is being undertaken 63 outside the ISO framework.

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The SDMX initiative proposes content-oriented guidelines that are applicable across 65 66 several statistical subject-matter domains and that represent recommended practices for creating interoperable data and metadata sets using the SDMX technical 67 standards. The content-oriented work is focused on the harmonization of a relatively 68 limited range of specific concepts and terminology that are common to a large number 69 of statistical domains. This harmonisation is necessary to encourage the exchange of 70 71 comparable statistical information (metadata) and, at this stage, it builds on the 72 experience gained in implementations to date.

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In the early phase of implementation of SDMX standards, the SDMX content-oriented guidelines outlined below are expected to evolve more rapidly than the technical standards, as guidelines-providing agencies and bodies gain experience in the implementation. Also, the SDMX content-oriented guidelines may need to respond to evolving requirements within more statistical domains.

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In addition to proposing cross-domain content-oriented guidelines, the SDMX initiative
 also provides a structure for the development of domain-specific content-oriented
 guidelines. Within that framework, recognized international standards-setting agencies
 and bodies involved in each statistical domain will play an important role in developing
 domain-specific content-oriented guidelines and their related terminologies.

2 SCOPE OF THE CONTENT-ORIENTED GUIDELINES

This is the first draft release of the SDMX Content-Oriented Guidelines, consisting of:

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- SDMX Content-Oriented Guidelines: Cross-Domain Concepts
 SDMX Content-Oriented Guidelines: Statistical Subject-Matter Domains
- SDMX Content-Oriented Guidelines: Metadata Common Vocabulary

93 It is the intent of these guidelines to establish practices in the use of terminology, the 94 structuring of data and metadata sets, and the classification of data and metadata to 95 support the exchange of data and metadata. These guidelines are complementary to 96 the use of the SDMX Technical Standards. The technical standards may be used



97 independently of the content guidelines, but the content guidelines are designed to
98 work within the specified SDMX technical framework to produce maximum
99 interoperability in the exchange of data and metadata. Thus, the greatest benefits are
100 achieved by using both the framework outlined in the SDMX Technical Standards, and
101 the content guidelines specified here.

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103 The intent of the SDMX content-oriented guidelines is to encourage reuse and 104 harmonisation where possible across statistical domains in the three following areas, 105 which also define the scope of the guidelines:

- (1) Concepts as described in the "Cross-Domain Concepts" guideline. What is 107 presented is a small set of agreed concepts which comes from a very limited 108 initial scope, largely focusing on economic statistics for data-related concepts, 109 and on quality frameworks for metadata-related concepts. There are some 110 111 additional concepts addressed, but these are the main areas of harmonization. In future, it is anticipated that this scope will rapidly grow to encompass other 112 domains. Having a limited initial guideline was seen as important in starting the 113 114 process of cross-domain harmonization, however.
- (2) Classification of domains as described in the "Statistical Subject-Matter Domains" guideline. What is presented here uses the work of the United Nations Economic Commission for Europe (UNECE) to produce a high-level classification of statistical areas. This classification provides a starting point at the high level for the organization of exchanged statistical data and metadata.
 - (3) Terminology as described in the "Metadata Common Vocabulary" guideline. The terms presented in the MCV are in many cases taken from other sources, or are harmonised terms used in the SDMX Technical Specifications. Terminology is a broad field, and much effort has been expended over the years in this area. The scope of MCV is the use of a standard terminology in the statistical metadata management across domain boundaries. The MCV, like the other content guidelines, is seen as a living document which will continue to change and grow over time.
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132 Statistical domains cover a very broad field of activities, often with very domain-specific areas of interest. Thus, there will always be domain-specific items at each of the three 133 134 areas covered by the SDMX Content-Oriented Guidelines. It is not the intent of these guidelines to harmonize everything within all statistical domains. The guidelines 135 136 provide harmonization where possible, across domain boundaries. Thus, for the instances where various domains use slightly different concepts, or classifications, or 137 138 terms for the same thing, the SDMX Content-Oriented Guidelines intend to provide a 139 single, harmonized concept, classification, or term to use when exchanging data and 140 metadata across domain boundaries.

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142 It is important to understand what is meant by the term "cross-domain", as this appears 143 in several places within these guidelines. By "cross-domain", the guidelines indicate 144 that something is used in several domains in a materially similar form. If it meets this 145 criterion, it is considered "cross-domain". This distinction is important, because of the 146 process by which these guidelines are intended to be created and maintained. 147 Identifying all concepts, classifications, and terms which are potentially "cross-domain" 148 according to this definition is a never-ending task. As statistical domains change and



expand, new terms and concepts and classifications may come into existence. Rather
than attempt to solve this problem in a single effort, the content guidelines are seen as
an on-going process which will grow in scope over time.

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153 **2.1 Cross-domain Concepts**

The list of cross-domain concepts, in the SDMX framework, contains and defines metadata concepts relevant to several statistical domains. These concepts are used in SDMX exchange structures; the data structure definition (for data exchange) and the metadata structure definition (for metadata exchange). SDMX recommends use of these concepts whenever feasible to promote re-usability and exchange of statistical information between organizations.

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161 2.2 Statistical Subject-Matter Domains

The list of Statistical Subject-Matter Domains is a list covering the breadth of statistical information for the purpose of organizing widespread statistical exchange and categorization. It acts as a standard scheme against which the subject-matter domains of various counterparties can be mapped, to facilitate interoperable data and metadata exchange.

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The list also allows an organization of corresponding "domain groups" comprising 168 international agencies and national agencies working together to develop statistical 169 guidelines and recommendations in a specific domain. In the context of SDMX, each 170 171 domain group could define standard data structure definitions, concepts, etc. within its individual domain. Such groups already exist within the international community and 172 173 SDMX would use the statistical subject-matter domains list to focus the energies of 174 these groups on producing any required domain-specific content-oriented guidelines 175 which would be useful to support the implementation of SDMX-conformant technical 176 systems within each domain.

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The SDMX statistical subject-matter domains list will align directly with the UNECE
Classification of International Statistical activities and be subject to adjustment in future
as the UN classification is revised.

181 2.3 Metadata Common Vocabulary

- The Metadata Common Vocabulary (MCV) is an SDMX repository which contains concepts (and related definitions) to which terminology used in structural and reference metadata of international organisations and national data producing agencies may be mapped.
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- 187 The MCV covers a selected range of metadata concepts:
 - (1) General metadata concepts, mostly derived from ISO, UNECE and UN documents, useful for providing a general context to metadata management;
- 192 (2) Metadata terms describing statistical methodologies (frequency, reference
 193 period, data collection, source, adjustment, etc.);
- 195 (3) Metadata for assessing quality (accuracy, timeliness, etc.), and
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197 (4) Terms referring specifically to data and metadata exchange (terminology
198 from the SDMX information model and from existing data structure definitions,
199 etc.).

201 More specifically, the MCV provides:

- ISO/IEC 11179-compliant definitions for a wide range of statistical metadata terms,
 which may be used directly, or against which other terminology systems may be
 mapped. This set of terms is inclusive of the terminology used within the SDMX
 Technical Standards;
- definitions for cross-domain terms on which the SDMX cross-domain metadata
 concepts work is built. It plays an important role in providing a repository for the
 common set of metadata terms and their associated definitions that can be used to
 describe the collection, processing and dissemination of data; and
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• other terminology used within the SDMX initiative.

The MCV is not intended to cover the whole range of statistical terminology, as this area is already covered by other general or domain-specific glossaries. The focus of the MCV is largely those terms that are normally used for building and understanding metadata systems.

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Agreement on and updates to the content-oriented guidelines containing and defining SDMX cross-domain metadata concepts imply updating the MCV to reflect these developments.

3 DEPENDENCIES ON THE USE OF SDMX

TECHNICAL STANDARDS

There are dependencies between the SDMX technical standards and the content-226 oriented guidelines. The technical standards provide a framework within which the 227 content-oriented guidelines are meaningful, although they also may be useful outside 228 the SDMX technical framework. However, the difficult task of agreement and 229 230 harmonization of concepts will be facilitated by having a known technical framework 231 within which this process takes place. The technical standards provide "ground rules" 232 for the functioning of systems which helps to define the characteristics of meaningful 233 concepts (metadata) harmonization.

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The content-oriented guidelines outlined in this document may be used in addition to the SDMX technical standards. It is possible to be conformant with the SDMX technical standards (ISO/TS 17369:2005 SDMX and version 2.0 SDMX technical specification) and yet not be conformant with the content-oriented guidelines.

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Typically SDMX-ML is used to express the structural metadata which they standardize. To assist in the use of these guidelines, SDMX-ML files are provided as appendices to the appropriate documents. Note that the use of these SDMX-ML expressions is not sufficient for conformance – it merely supports it.

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4 REFERENCES

246	
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